

Message Text

CONFIDENTIAL

PAGE 01 BONN 12503 01 OF 02 291857Z

ACTION EUR-12

INFO OCT-01 IO-13 ISO-00 CIAE-00 DODE-00 PM-05 H-01
INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02
SS-15 USIA-06 ACDA-07 EA-07 AID-05 EB-08 TRSE-00
STR-04 OMB-01 CEA-01 COME-00 OES-07 DHA-02 ABF-01
SIL-01 LAB-04 /120 W
-----007206 291927Z /53

R 291843Z JUL 77

FM AMEMBASSY BONN

TO SECSTATE WASHDC 0215

INFO USMISSION USUN NEW YORK

USMISSION GENEVA

C O N F I D E N T I A L SECTION 01 OF 02 BONN 12503

E.O. 11652: GDS

TAGS: PORG, US, GW

SUBJECT: MULTILATERAL AFFAIRS: FRG INTEREST AND
POLICY

REFS: (A) STATE 159747; (B) STATE 148782; (C) BONN
10622; (D) BONN 5665; (E) (76) BONN 3397

1. THE FEDERAL REPUBLIC OF GERMANY IS UNIQUELY
INTERESTED IN AND DEPENDENT UPON THE SUCCESS OF MULTI-
LATERAL DIPLOMACY. THE SECURITY OF THE COUNTRY ITSELF
IS POSSIBLE ONLY THROUGH THE MULTILATERAL GUARANTEE
REPRESENTED BY NATO. THE ECONOMIC VIABILITY OF THE FRG
IS DIRECTLY RELATED TO GLOBAL ECONOMIC WELL-BEING, AS
WELL AS THAT OF ITS PARTNERS IN THE EUROPEAN COMMUNITY.
THE EC SUPPLIES THE FRG WITH A MUCH VALUED BASE FROM
WHICH WORLDWIDE ECONOMIC AND POLITICAL ISSUES CAN BE
ADDRESSED. THE ENTRANCE OF THE FRG INTO THE UN IN 1973
MARKED ITS COMING OF AGE IN THE POST WORLD WAR II
ERA. OF COURSE, GERMAN PARTICIPATION IN UN AGENCIES
BEFORE THAT DATE GAVE THE FRG A STAKE IN THE UN
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 12503 01 OF 02 291857Z

SYSTEM. THE FRG'S CURRENT SEAT ON THE SECURITY COUNCIL
HAS LED TO INCREASED INVOLVEMENT BY THE FRG IN THE
ISSUES BEFORE THE UN TODAY.

2. WE HAVE REVIEWED OUR REPLY TO STATE 37591 (76)
(BONN 3397 - '76) AND FIND THAT IT CONTINUES TO APPLY.
IN ORDER TO UPDATE THIS INFORMATION WE WOULD NOTE THE

INTENSE GERMAN INTEREST IN A SUCCESSFUL CONCLUSION OF THE BELGRADE CSCE CONFERENCE. WE WOULD ALSO NOTE THE FRG'S ACTIVE ROLE IN THE CONTACT GROUP AND ITS INTEREST IN PROGRESS ON ISSUES IN SOUTHERN AFRICA. FOREIGN MINISTER GENSCHER TOLD AMBASSADOR YOUNG ON JULY 19 THAT THE TWO MAJOR CONCERNS OF THE FRG DURING THE FORTHCOMING UNGA WILL BE THE GERMAN INITIATIVE ON HOSTAGES AND DISARMAMENT (GENEVA 6209). GENSCHER BELIEVES THAT IT IS IMPORTANT TO TAKE THE INITIATIVE FROM THE NON-ALIGNED COUNTRIES IN DISARMAMENT MATTERS AND TO COUNTER SOVIET PROPAGANDA EFFORTS. IN THIS CONNECTION, THE FOREIGN MINISTER ADVOCATES POINTING OUT THE RELATIVELY POOR DEVELOPMENT ASSISTANCE PERFORMANCE OF THE SOVIET BLOC TOWARD THE THIRD WORLD, WHICH CONTRASTS TO THE SOVIET'S HIGH LEVEL OF MILITARY EXPENDITURES.

3. IF WE ARE ABLE TO AVOID A DEBATE ON KOREA AT THIS YEAR'S UNGA, WE WOULD EXPECT GERMAN INTEREST IN THIS QUESTION TO DECLINE. IF THE ISSUE DOES ARISE, WE WOULD EXPECT THE FRG TO BECOME AGAIN AN ACTIVE PARTICIPANT IN THE CORE GROUP. THE FRG IS INTERESTED IN KOREA BECAUSE GERMANY ALSO IS A DIVIDED COUNTRY. THE FRG HAS NOT BEEN OUR MOST EFFECTIVE PARTNER IN MAKING REPRESENTATIONS TO THIRD WORLD COUNTRIES ON UN ISSUES OF INTEREST TO THE U.S. ITS LACK OF TRADITIONAL TIES HERE IS TELLING.
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BONN 12503 01 OF 02 291857Z

NEVERTHELESS, ITS PERFORMANCE ON THE KOREA QUESTION WAS CREDIBLE, AND ITS PRACTICE OF SENDING OBSERVERS TO MAJOR THIRD WORLD CONFERENCES IS AN INDICATION OF ITS INTEREST.

4. AS FOR THOSE SPECIFIC QUESTIONS IDENTIFIED IN PARA 3 OF STATE 149782:

-- NORTH-SOUTH ECONOMIC ISSUES:

WITH THE GROWING IMPORTANCE OF NORTH-SOUTH ECONOMIC ISSUES IN THE UN, OUR CONSULTATION PROCESS NEEDS TO BE STRENGTHENED. THE U.S. AND FRG HAVE STRONG COMMON INTERESTS AND THE FRG SUPPORTS THE U.S. POSITION WHOLEHEARTEDLY ON MOST OF THESE ISSUES. FRG OFFICIALS WELCOME THOROUGH AND TIMELY CONSULTATIONS. REFTEL C PROPOSES A MORE SYSTEMATIC AND INSTITUTIONALIZED METHOD OF CONSULTATION FOR THE FUTURE. IF WE CONSULT THEM EARLY ENOUGH, FRG OFFICIALS CAN OFTEN MAKE HELPFUL SUGGESTIONS, NOT ONLY ON SUBSTANCE, BUT ALSO ON TACTICS.

ON ECONOMIC AID, THE FRG IS A MAJOR DONOR AND APPEARS TO BE INCREASING ITS ROLE. ON COMMODITY POLICY,

THE FRG FAVORS MINIMAL INTERFERENCE WITH MARKET FORCES,

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 BONN 12503 02 OF 02 291858Z
ACTION EUR-12

INFO OCT-01 IO-13 ISO-00 CIAE-00 DODE-00 PM-05 H-01
INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02
SS-15 USIA-06 ACDA-07 EA-07 AID-05 EB-08 TRSE-00
STR-04 OMB-01 CEA-01 COME-00 OES-07 DHA-02 ABF-01
SIL-01 LAB-04 /120 W
-----007229 291925Z /53

R 291843Z JUL 77
FM AMEMBASSY BONN
TO SECSTATE WASHDC 0216
INFO USMISSION USUN NEW YORK
USMISSION GENEVA

C O N F I D E N T I A L SECTION 02 OF 02 BONN 12503

BUT IS SO DEPENDENT UPON IMPORTED RAW MATERIALS THAT IT
DARE NOT BE OUT IN FRONT OF US. IN THIS AREA, THERE-
FORE, WE SHOULD MAKE A SPECIAL EFFORT TO CONTINUE THE
PRESENT PRACTICE OF CLOSE CONSULTATION IN ADVANCE OF
SHIFTS IN U.S. POLICY. ON DEBT RESCHEDULING AND
TECHNOLOGY TRANSFER, WE CAN COUNT ON FRG SUPPORT. ON
MULTINATIONAL CORPORATIONS, WITH RECENT INCREASES IN
GERMAN FOREIGN INVESTMENT, THE FRG IS BECOMING A MUCH
MORE IMPORTANT ACTOR. WE ALREADY WORK CLOSELY IN THE
OECD AND WILL HAVE TO CONTINUE TO DO SO IN UN FORA.

-- HUMAN RIGHTS:

THE FRG SHARES THE U.S. RESPECT FOR HUMAN RIGHTS
AND CONCERN OVER VIOLATION OF BASIC PRINCIPLES. THE
FRG IS WORKING ACTIVELY WITH US ON SOUTHERN AFRICA,
FOR EXAMPLE. THE GERMAN VIEW ON OUR TACTICAL APPROACH
TOWARD HUMAN RIGHTS IN THE USSR AND EASTERN EUROPE WAS
STATED BY CHANCELLOR SCHMIDT DURING HIS JULY VISIT TO
WASHINGTON. THE IMPORTANCE THE FRG ATTACHES TO ITS
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 12503 02 OF 02 291858Z

SUCCESS ON ACHIEVING EMIGRATION OF ETHNIC GERMANS FROM EASTERN EUROPE IS DIFFICULT TO OVER ESTIMATE.

-- UN BUDGET CONTROL:

AS A MEMBER OF THE GENEVA GROUP, THE FRG IS WORKING ACTIVELY WITH US TO CONTROL THE UN BUDGET.

-- UN STRUCTURAL ISSUES:

THE FRG WANTS A UN WHICH WILL FUNCTION AND IN WHICH THE DEVELOPED WORLD MAINTAINS ITS PROPER DEGREE OF INFLUENCE AND POWER. WE CAN EXPECT THE FRG TO SUPPORT OUR OBJECTIVES AND OPPOSE THOSE EFFORTS ON THE PART OF THE DEVELOPING COUNTRIES WHICH ARE DESIGNED TO INCREASE THEIR ROLE IN THE UN.

-# UN SPECIALIZED AGENCY ISSUES:

THE FRG SHARED OUR CONCERN OVER THE POLITICIZATION OF UNESCO AND WELCOMED IMPROVEMENT IN THE SITUATION WHICH PERMITTED PAYMENT OF OUR DUES. THE FRG AGAIN SHARED OUR CONCERN OVER DEVELOPMENTS IN THE ILO AND SUPPORTS OUR POSITION ON PROCEDURE AND ORGANIZATION QUESTIONS. AT THE SAME TIME THE FRG JOINED ITS EC PARTNERS IN ASKING US EARLIER THIS MONTH NOT TO WITHDRAW FROM THE AGENCY.

5. THE FRG HAS BEEN RECEPTIVE TO REPRESENTATIONS BY US ON MULTILATERAL ISSUES. WE EXPECT IT TO CONTINUE TO BE SO. WHERE WE HAVE THE MOST TROUBLE IS WHEN THE MEMBERS OF THE EC HAVE AGREED TO TAKE A COMMON POSITION AND WE WISH TO CHANGE IT. OUR REPRESENTATIONS HERE IN BONN ARE MUCH MORE EFFECTIVE IF THEY CAN BE MADE BEFORE THE EC REACHES ITS POSITION.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BONN 12503 02 OF 02 291858Z

6. BILATERAL PRE-UNGA CONSULTATIONS HAVE PROVEN TO BE AN EFFECTIVE POLICY TOOL. UNP DIRECTOR HELMAN'S VISIT TO BONN IN 1976, ASSISTANT SECRETARY MAYNES' TALKS WITH FONOFF UN CHIEF REDIES AND AMBASSADOR YOUNG'S MEETING WITH FONMIN GENSCHER THIS YEAR WERE ALL EFFECTIVE WAYS OF PURSUING OUR MULTILATERAL GOALS. AS WE RECOMMENDED IN BONN 11099, EMBASSY BELIEVES ANOTHER ROUND OF PRE-UNGA BILATERAL CONSULTATIONS WOULD BE HIGHLY DESIRABLE IF THEY CAN BE SCHEDULED IN CONNECTION WITH CONSULTATIONS AT NATO. EARLY SEPTEMBER WOULD BE OUR PREFERRED DATES.

7. THE EMBASSY'S MLO IS HERBERT WILGIS.
STOESSEL

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: INTERGOVERNMENTAL COOPERATION, NEGOTIATIONS, FOREIGN POLICY POSITION
Control Number: n/a
Copy: SINGLE
Sent Date: 29-Jul-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977BONN12503
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770272-1209
Format: TEL
From: BONN
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t1977076/aaaaaesi.tel
Line Count: 227
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: dd37d76b-c288-dd11-92da-001cc4696bcc
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 77 STATE 159747, 77 STATE 148782
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 10-Mar-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1869160
Secure: OPEN
Status: NATIVE
Subject: MULTILATERAL AFFAIRS: FRG INTEREST AND POLICY
TAGS: PORG, US, GE
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/dd37d76b-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009